

# Vaccine Supply in the CEE/CIS Region

Kiev, Ukraine  
May, 2004

**For every child**  
**Health, Education, Equality, Protection**  
**ADVANCE HUMANITY**



# Vaccine Security

For every child  
Health, Education, Equality, Protection  
ADVANCE HUMANITY



UNICEF experienced vaccine shortages and developed strategy to address them:



**VACCINE SECURITY: Ensuring an uninterrupted sustainable supply of affordable vaccines of assured quality**

# ELEMENTS OF VACCINE SECURITY

## CONTRACTING OF AFFORDABLE VACCINES

- Forward commitments
- Healthy vaccine industry - variety of manufacturers from both industrialized and developing countries



## SURE FUTURE FUNDING

- Donors, Countries
- Working with Finance Ministries



## ACCURATE, LONG-TERM FORECASTING OF DEMAND

- UNICEF forecasts to manufacturers: 10-year Forecast for OPV; 3-year rolling forecasts for EPI vaccines
- UNICEF forecast accuracy in 2002/2003 was ~80% (aggregate, all vaccines);
- Manufacturers need to give accurate forecasts as well

# The Vaccine Market

For every child  
Health, Education, Equality, Protection  
ADVANCE HUMANITY



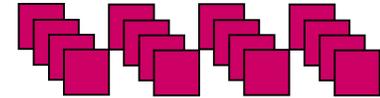
# Vaccine manufacturing shifted from being Governmental to Private Sector; which shifted production objectives from national sufficiency to business drivers.

1940's – 1980's:

**Many vaccine manufacturers**

**Government owned**

Focus was on national sufficiency to protect population.

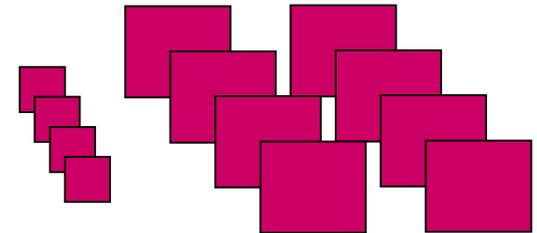


1970's - 1990's:

**Privatization**

**Shift to privatize vaccine production**

Business assessments of costs, prices, competition, new drivers for R&D.

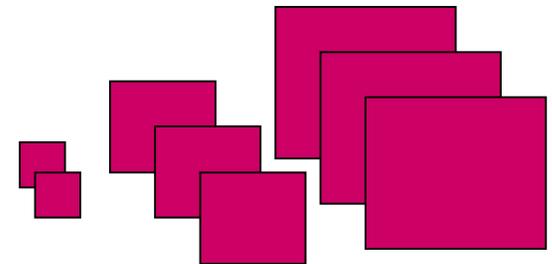


1990's - 2000's:

**Mergers**

**Consolidation of manufacturers**

Business drivers compared with pharma-products, loss of "excess capacity", reduction of manufacturing sights.



**Each market type has different drivers**

**The evolution of the vaccine market is similar to the evolution of most other markets globally.**

# Procurement for Developing countries in a diverging vaccine market:

For DTP the divergence is between wP and aP

INCOME	Measles	DTP	TB	HepB	Hib	Polio
LOW	MONO	Wholecell	BCG	Mono & in combo with DTwP	in combo with DTwP	OPV
MIDDLE	MMR	Wholecell in combo	BCG	in combo with DTaP	in combo with DTwP	OPV
HIGH	MMR	Acellular in combo			in combo with DTaP	Not usually unless with IPV and/or in aP combo

# Greatest profitability is seen in the high income market

INCOME	Measles	DTP	TB	HepB	Hib	Polio
LOW	12¢	7¢	7¢	32-90¢	\$3.10	10¢
MIDDLE	MMR	Wholecell in combo	BCG	in combo with DTPw	in combo with DTPw	OPV
HIGH	\$15.50	\$10.65		\$9.00	\$21.38	\$8.25

# Vaccine production is complex and require long lead-times to change

## **Timelines for vaccine production**

**Production of a dose: 7-24 months**

**Capacity Increase: 2-3 years**

**New Plant: 5-7 years**

**Changes in regulatory requirements or cGMP standards can also cause production interruptions**

## **Buyers need to understand timelines because:**

**Vaccine is no longer available “off the shelf”**

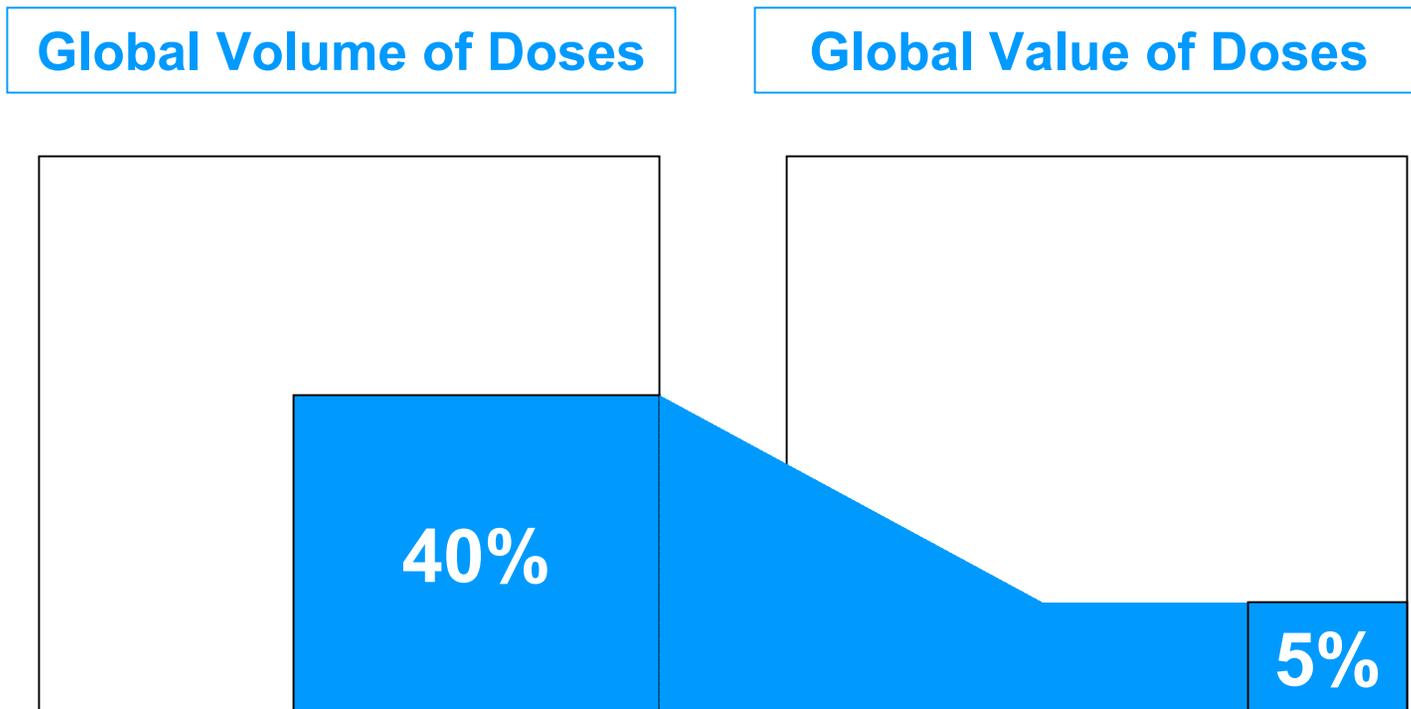
**Explains the need for longer term planning and forecasting with industry to influence availability**

# UNICEF in the Vaccine Market

For every child  
Health, Education, Equality, Protection  
ADVANCE HUMANITY



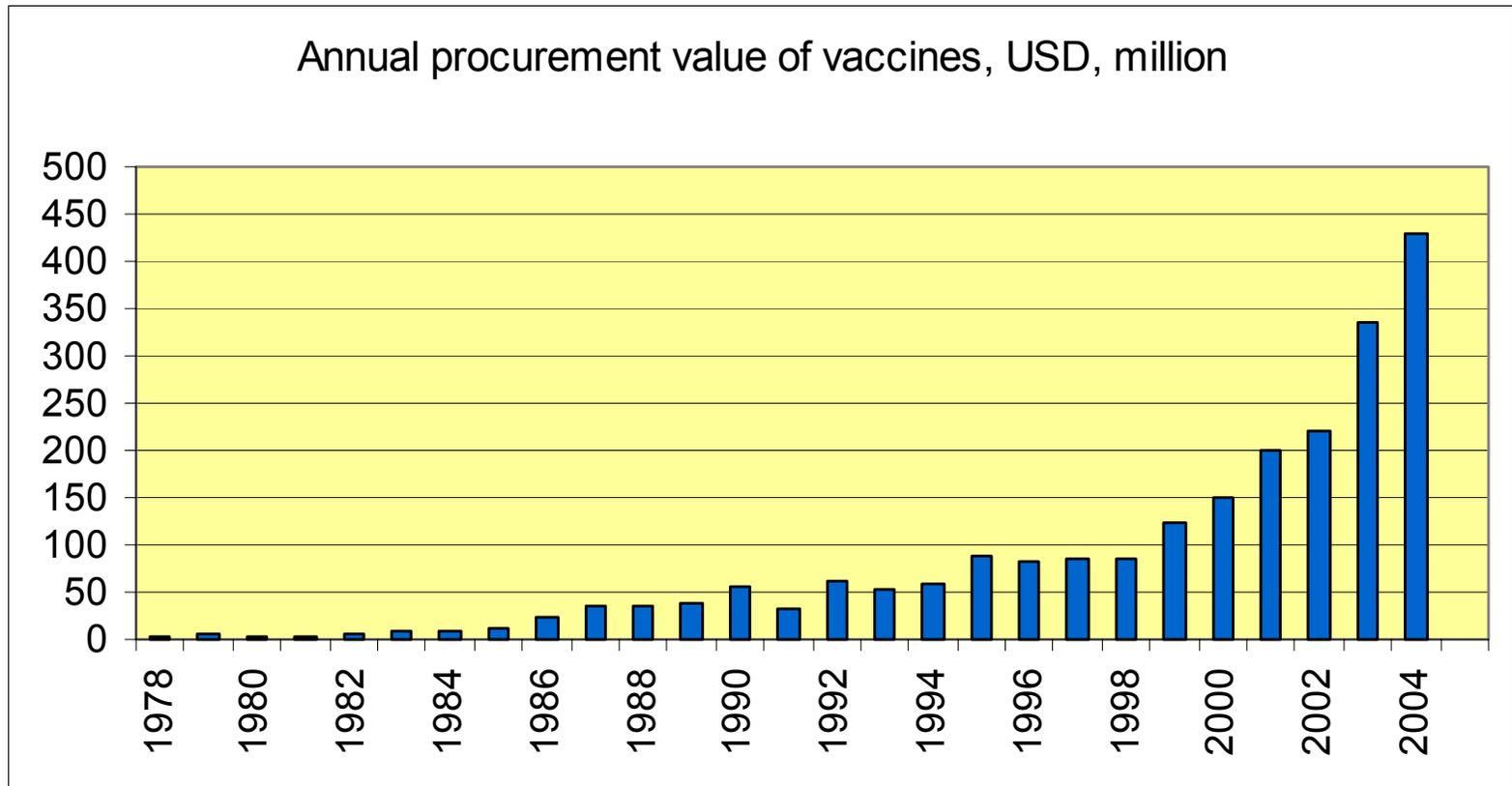
The unique position of UNICEF is it buys 40% of the global volume of vaccine doses, mainly basic vaccines, but represents only 5% of market value



# Rough estimates of the regional vaccine needs that met via UNICEF procurement

<b>Income Grouping (excl. India, China &amp; Indonesia)</b>	<b>Percentage of Income Group's Population covered by UNICEF Procurement</b>
<b>Low Income</b>	<b>84%</b>
<b>Lower Middle Income</b>	<b>18%</b>
<b>Upper Middle Income</b>	<b>1%</b>
<b>High Income</b>	<b>0%</b>

UNICEF annual procurement value continues to increase; From 2000 to 2003, procurement value more than doubled.



### Causes for increase in procurement value:

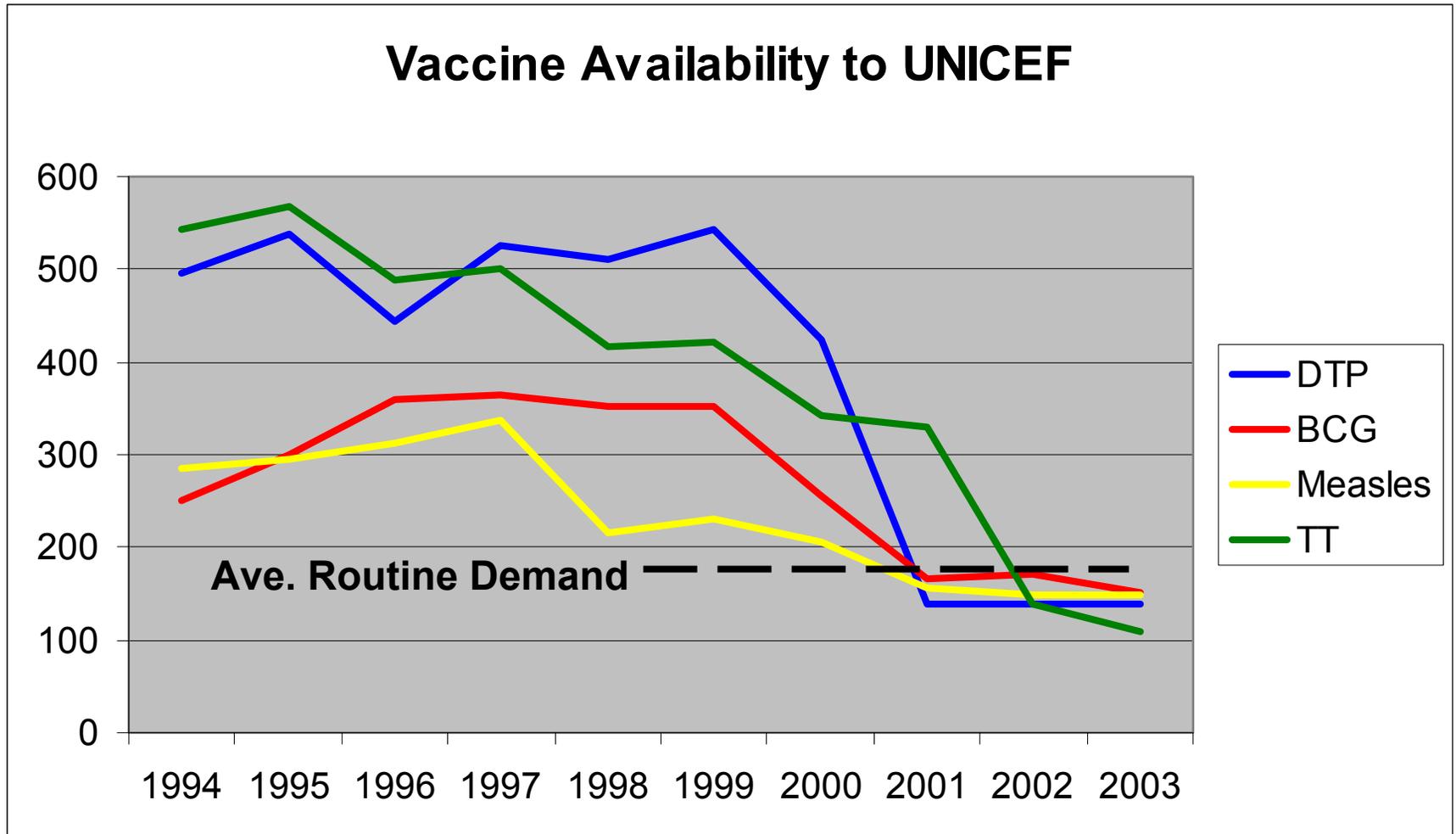
- Supplemental activities has increased demand for OPV, Measles, TT (~240M in 2004)
- New vaccines funded by VF/GAVI (~110M in 2004)
- Procuring for new countries (eg, Nigeria, ~10M in 2004)
- Slight increases in demand for routine
- Price increases (5-20% for EPI vaccines)

# Vaccine Supply Overview

**For every child**  
**Health, Education, Equality, Protection**  
**ADVANCE HUMANITY**



# The effect of the market changes, divergence in products was a reduction of availability of basic vaccines to UNICEF



•The 2001-2003 period was very tight and with periodic shortages for some vaccines.

# Changes made by UNICEF in order to contribute to increases in availability

- Shift from Buyer/Trader to Strategic Partner in Immunization
- Increase of capacities and competencies within Supply Division
- New Forecasting Approach
- Continuous Analysis of Vaccine Market
- Benchmarking with other buyers (CDC, PAHO, NIH-UK)
- Emphasis on Vaccine Management at Country level
- “Vaccine Security” strategy accepted by UNICEF Executive Board  
January, 2002

# UNICEF Vaccine Procurement Overview

- Establish 3-year supply arrangements with multiple suppliers.

Majority of vaccine is supplied via mutual “good-faith” arrangements between UNICEF and Manufacturer.

In 2002, UNICEF started establishing firm commitments to secure quantities of scarce EPI products that otherwise may not be produced, backed by UNICEF resources.

In 2003, firm commitment for combination vaccines in order to secure quantities and obtain price concession is pending.

Firm commitment requires firm financial backing. UNICEF considers this type of contracting to be a response in order to ensure vaccine availability and price during a changing/developing market.

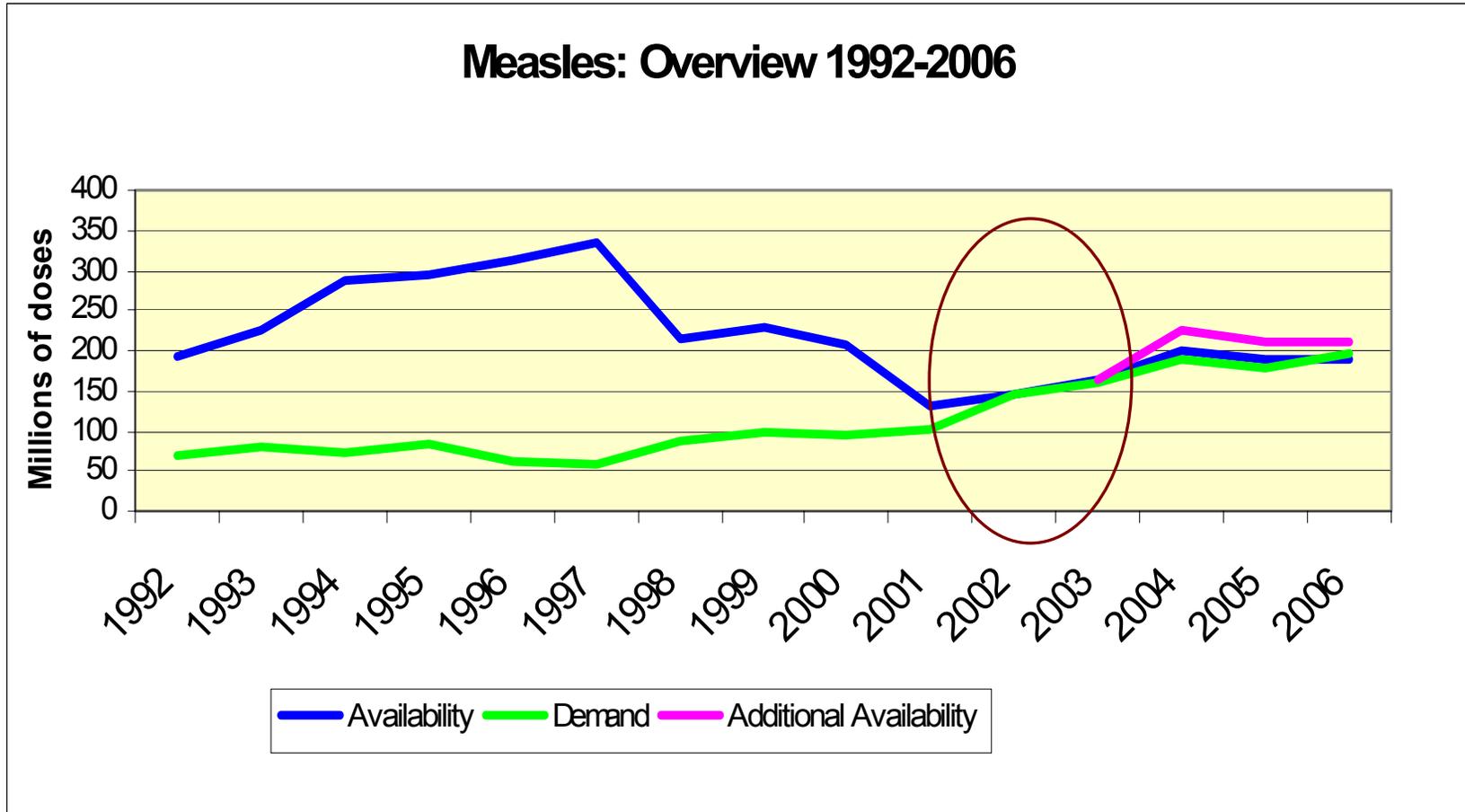
UNICEF provides 12-month rolling forecasts to manufactures, updated each month in order to plan production and deliveries.

## Summary Update on the market:

### **UNICEF considers the market to be responsive and becoming healthier**

- **Result of the 2004-2006 tender:**
  - **Greater availability and more suppliers of all vaccines**
  - **Average of 2-4 suppliers for all vaccines (except HepB/Hib-combinations)**
  - **Vaccine prices vary significantly among manufacturers – large price spread within one vaccine type**
  - **We are experiencing price increases on traditional ‘penny’ vaccines including DTP, BCG, Measles, TT, OPV, Yellow Fever, due to:**
    - the costs of obtaining increases in production
    - the costs of upgrading manufacturing plants to ensure compliance to cGMP and WHO standards
    - the fact that manufacturers that previously had stopped production have re-entered production and there is a cost to re-entry
    - normal market factors in a constrained market

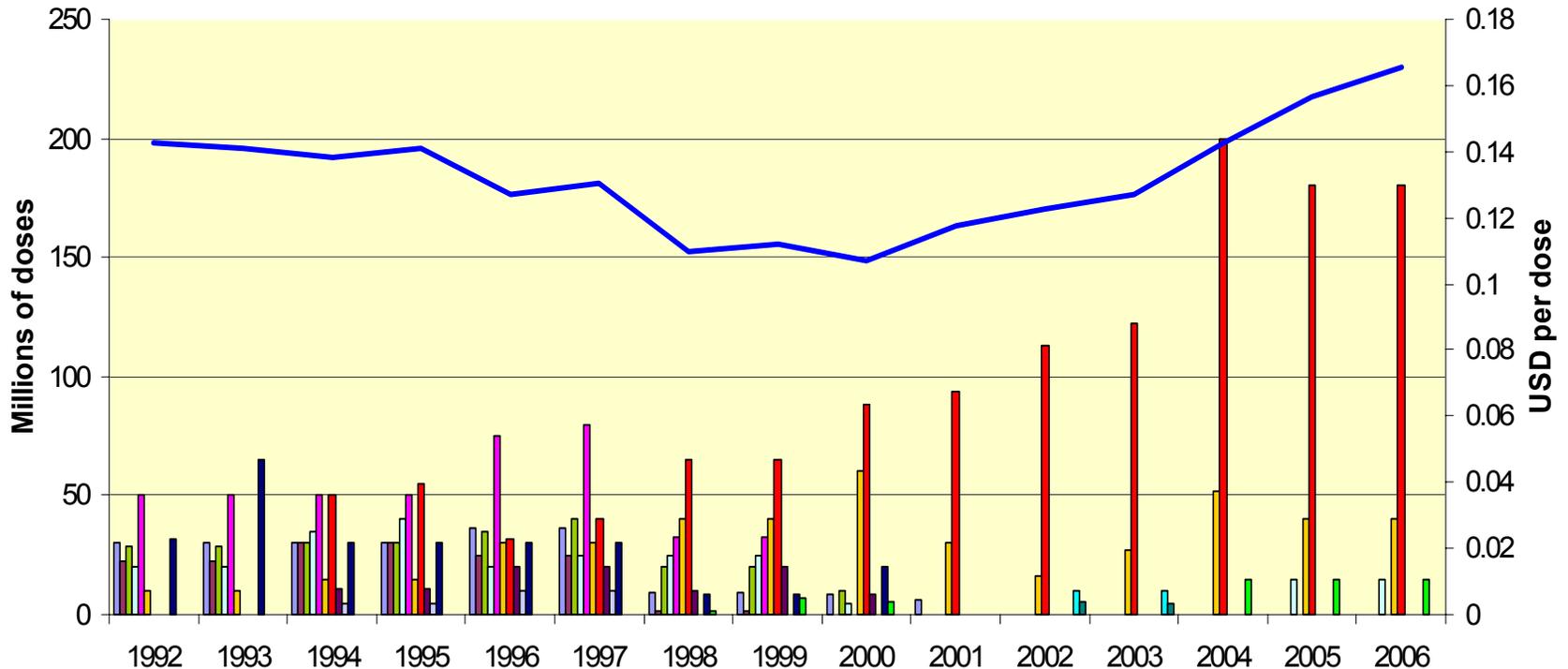
# Sample vaccine: UNICEF SD Demand and Availability for Measles vaccine



- Additional availability from WHO pre-qualified suppliers, but not necessarily at same price
- 6 month lead-time for an increase of up to a 20% of the yearly awarded quantity
- 9 month lead-time for an increase of up to 40% of the yearly awarded quantity

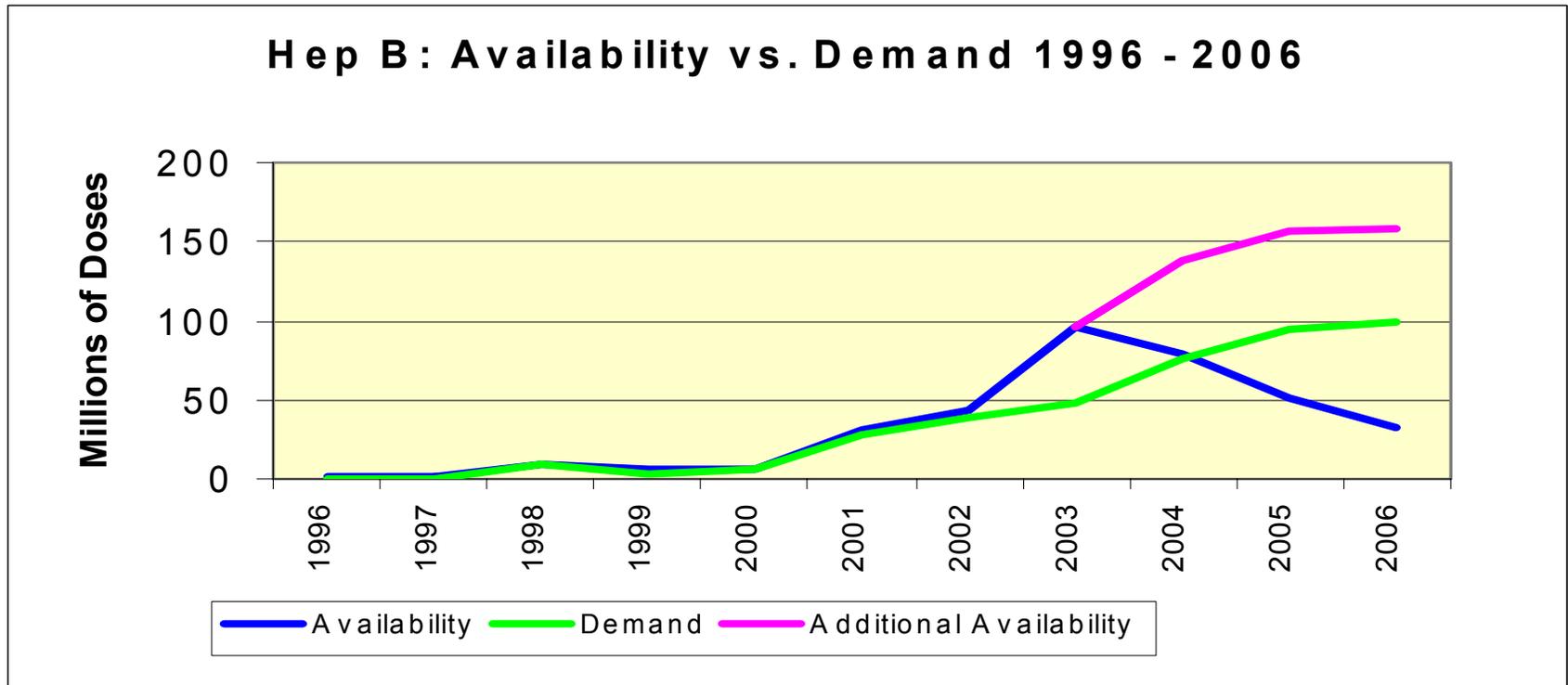
# Measles vaccine - increased availability of measles vaccine, but at an increased weighted average price

Measles vaccine offered to UNICEF 1992-2006



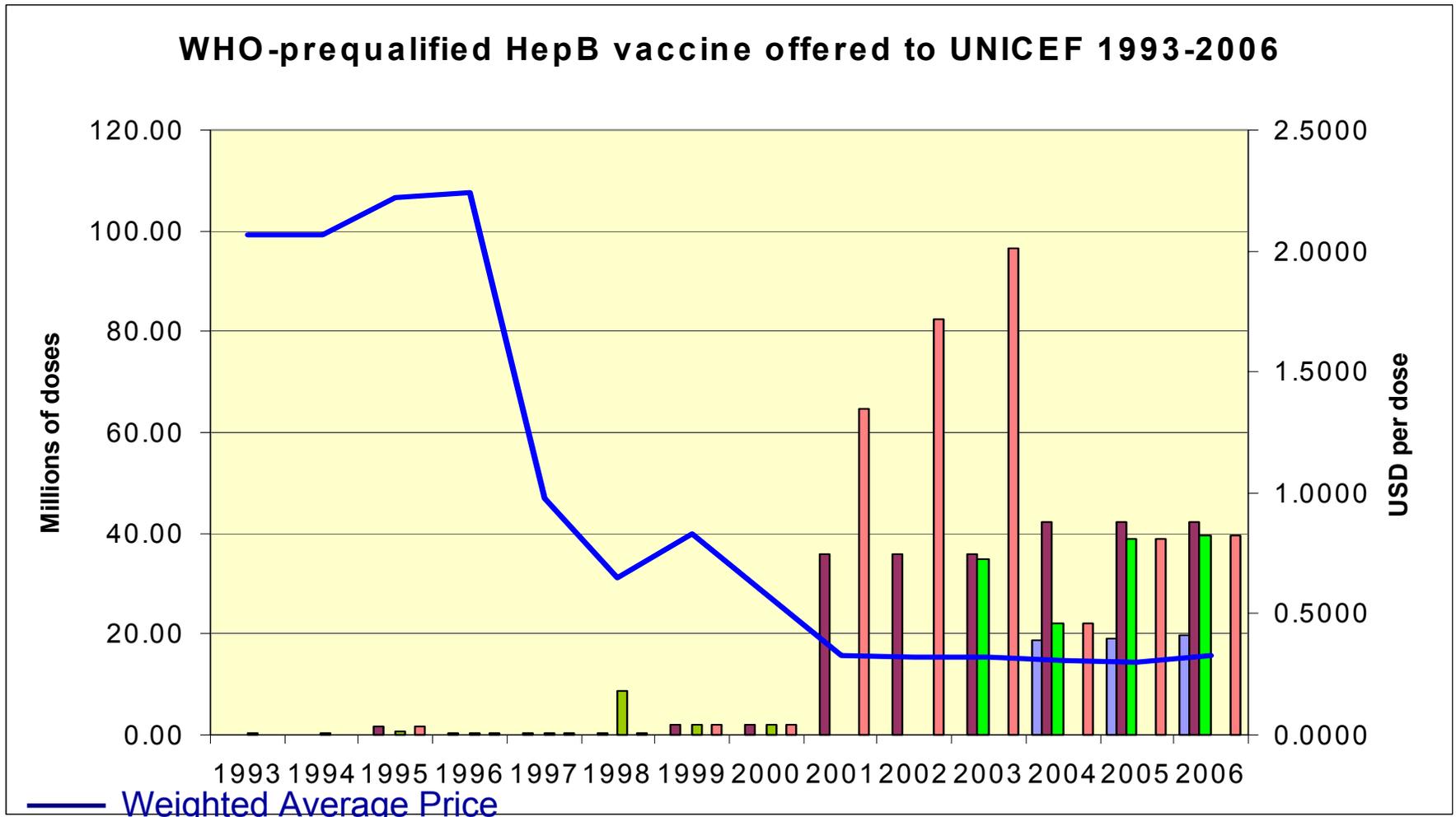
- Blue line – Average weighted price
- Each bar represent a manufacturer
- 2001-2003 were tight years, the current situation is improved with more manufacturers offering to UNICEF

# Sample vaccine: UNICEF SD Demand and Availability for Hepatitis B vaccine

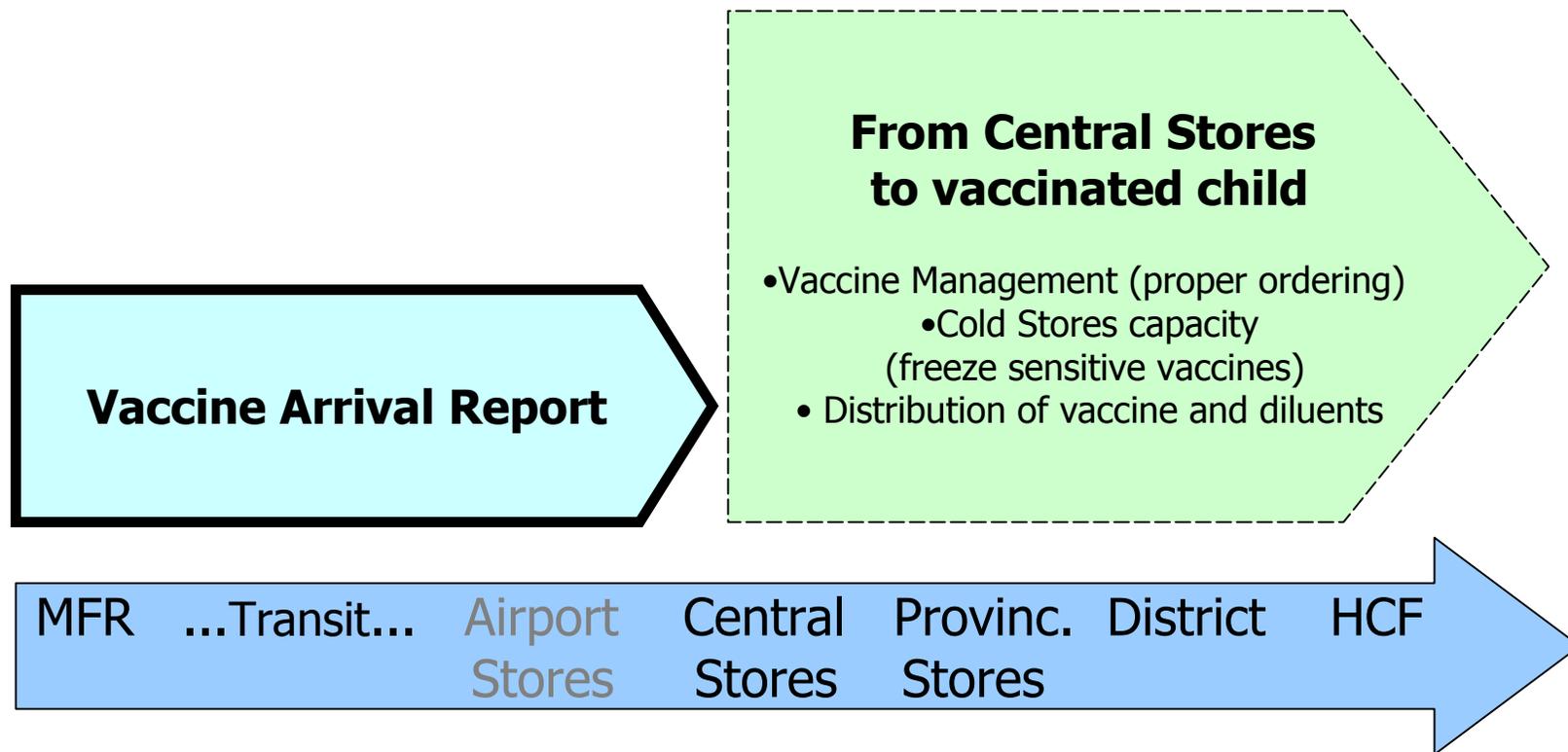


- HepB LTAs will be revised by mid-2004 if need be.
- Additional availability from WHO pre-qualified suppliers.
- 6 month lead-time for an increase of up to a 20% of the yearly awarded quantity
- 9 month lead-time for an increase of up to 40% of the yearly awarded quantity
- 12/15 month lead-time for an increase above 40% of the yearly awarded quantity

With \$1 billion in advance funding from the Vaccine Fund (GAVI) for newer vaccines for low income countries, large quantities of HepB vaccine are available at decreasing prices



# Vaccine Safe Arrival

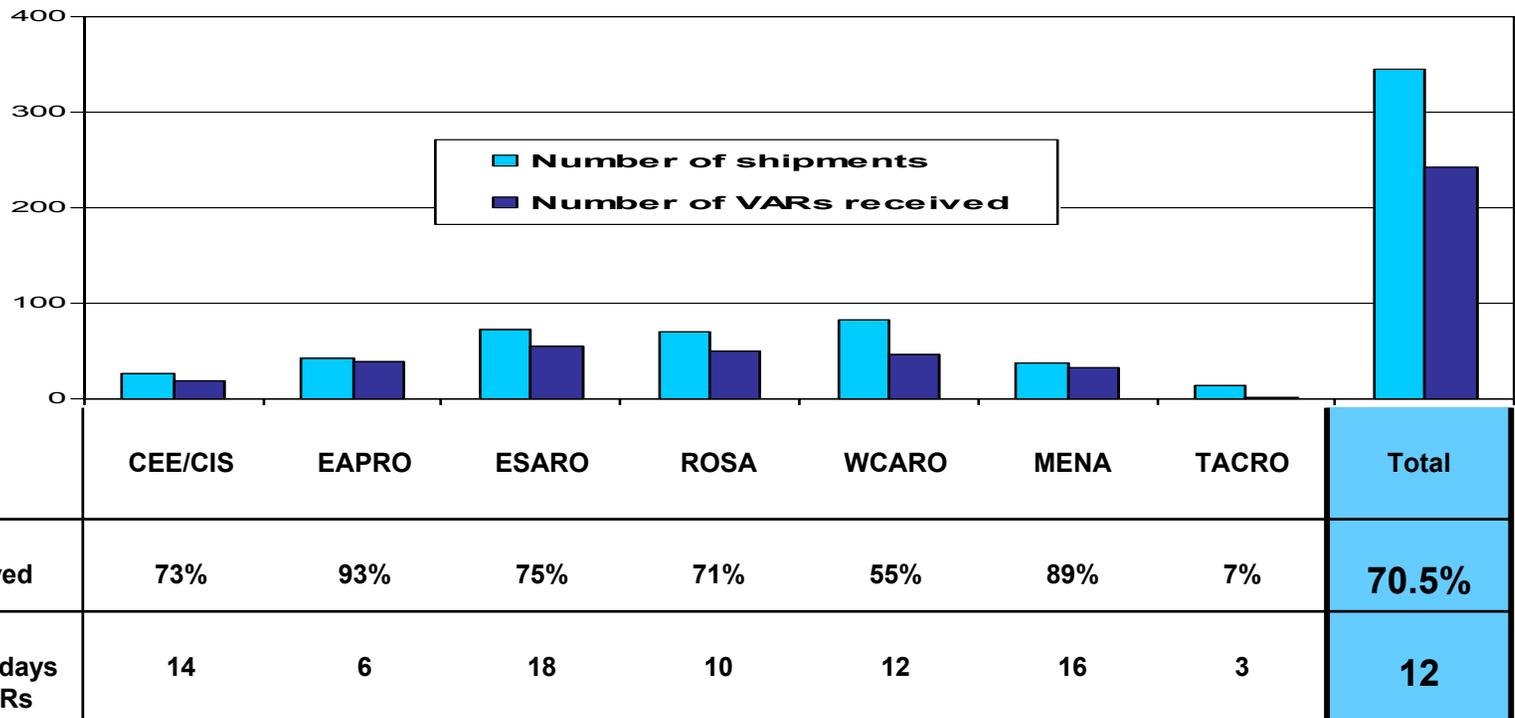


- Every shipment should be inspected by the UNICEF/CO utilizing a “Vaccine Arrival Report” to ensure that delivery problems (e.g. heat exposure) are detected and determined early in the process and that delivery practices are improved constantly

**Introduced 1 May, 2003 for all UNICEF vaccine shipments - average 7 shipments/day**

# ABOUT VARs

## VARs RECEIVED BY REGION



# UNICEF Vaccine Supply in the CEE/CIS Region

For every child  
Health, Education, Equality, Protection  
ADVANCE HUMANITY



# Procurement through UNICEF in the CEE/CIS region

<b>Region (excl. India, China &amp; Indonesia)</b>	<b>Percentage of Region's Population covered by UNICEF Procurement</b>
<b>CEE/CIS</b>	<b>8.35%</b>
<b>EAPRO</b>	<b>28.78%</b>
<b>ESARO</b>	<b>79.17%</b>
<b>MENA</b>	<b>31.57%</b>
<b>ROSA</b>	<b>92.32%</b>
<b>TACRO</b>	<b>0.90%</b>
<b>WCARO</b>	<b>93.58%</b>

# Countries in UNICEF CEE/CIS region

**Albania**

**Armenia**

**Azerbaijan**

**Belarus**

**Bosnia & Herzegovina**

**Bulgaria**

**Croatia**

**Georgia**

**Kazakhstan**

**Kyrgyzstan**

**Latvia**

**Lithuania**

**Macedonia**

**Moldova**

**Romania**

**Russia**

**Serbia and Montenegro**

**Tajikistan**

**Turkey**

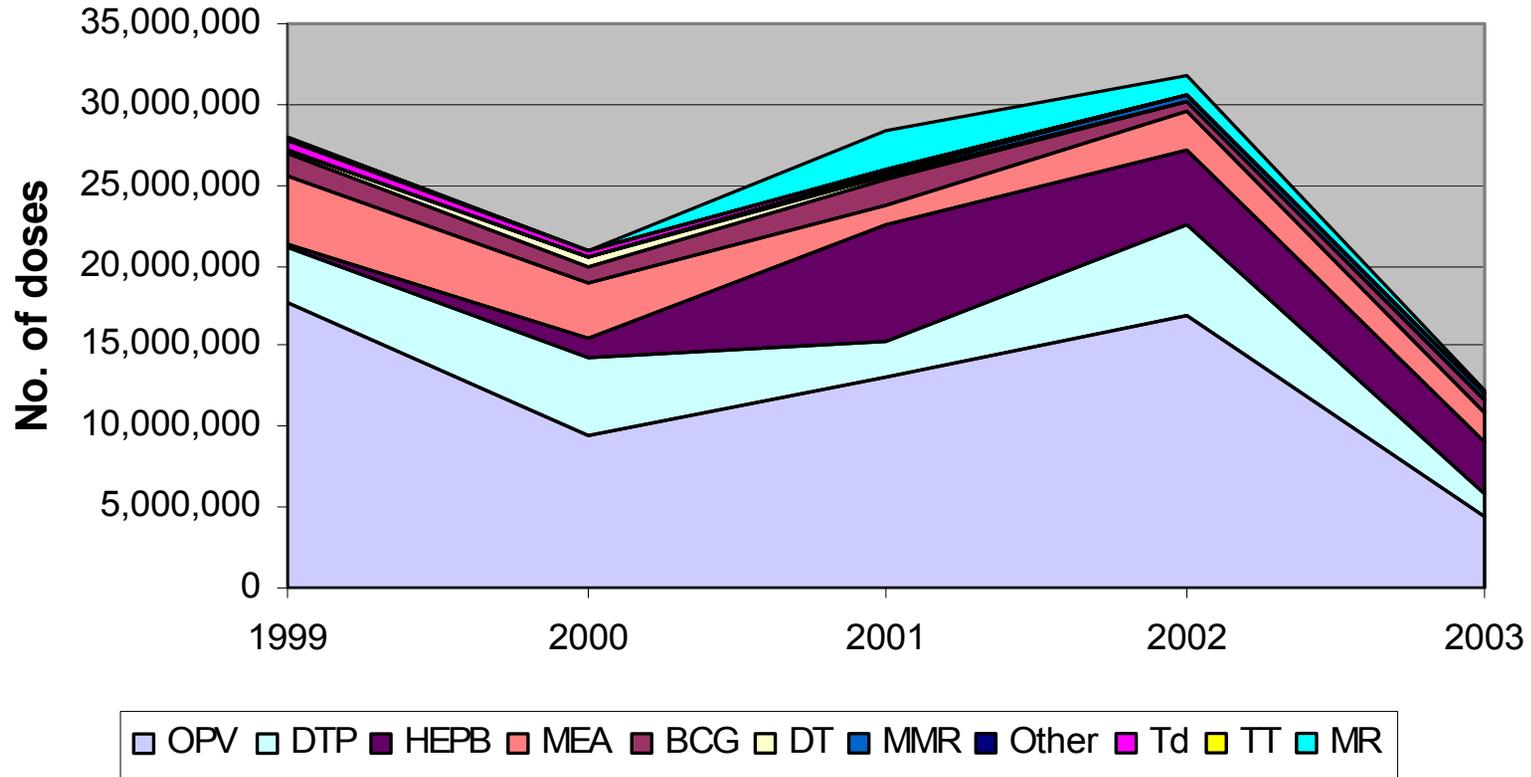
**Turkmenistan**

**Ukraine**

**Uzbekistan**

- UNICEF SD has been involved in Vaccine procurement in all countries except Latvia and Lithuania, but play a role in the routine vaccine supply only for about 25% of the countries
- 6 of the countries are Low Income Countries

# Procurement through UNICEF for the **Low Income Countries** in the CEE/CIS region In Doses

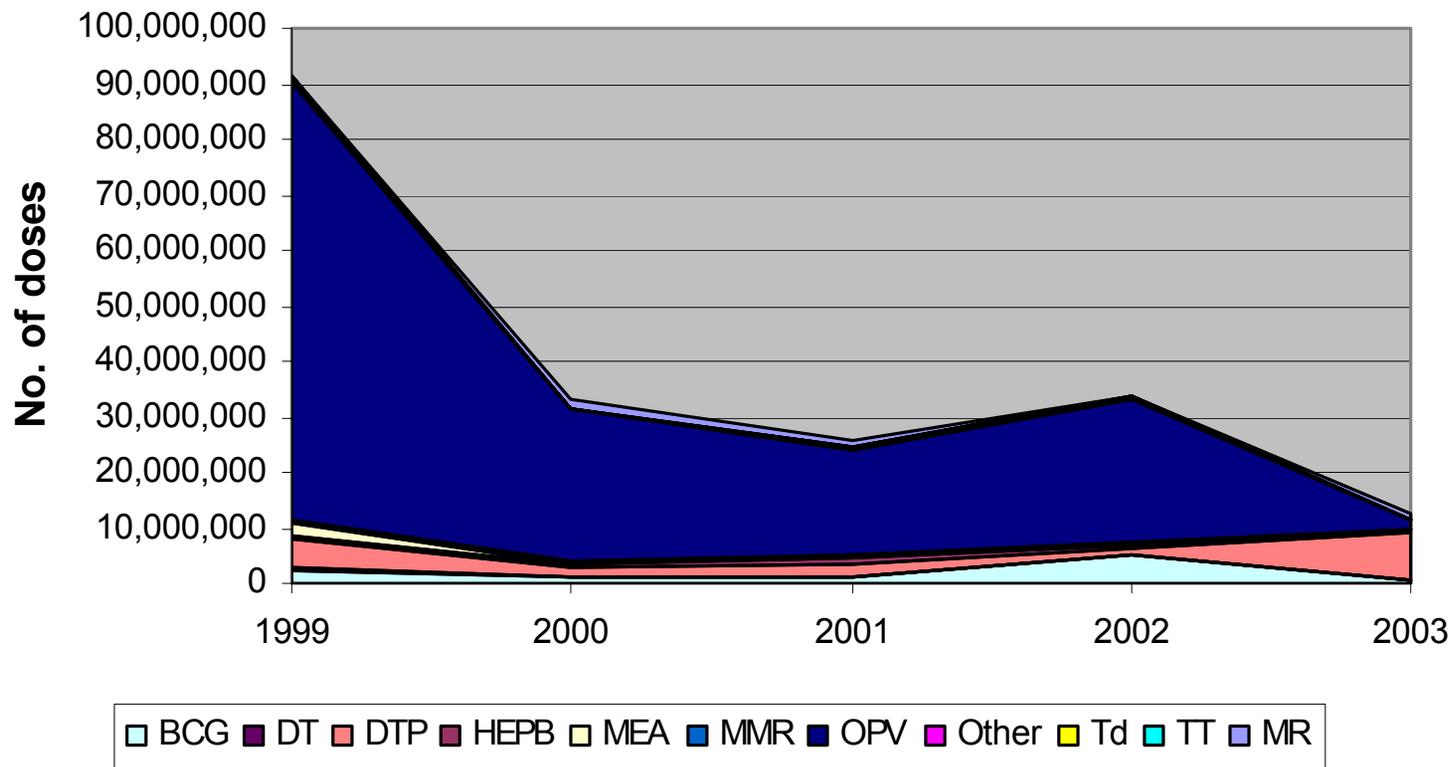


•Annual procurement between 20-30 million doses. Polio elimination caused the decrease in 2003 figures

•**Low income countries (as per WB Aug 2003 indicators):**

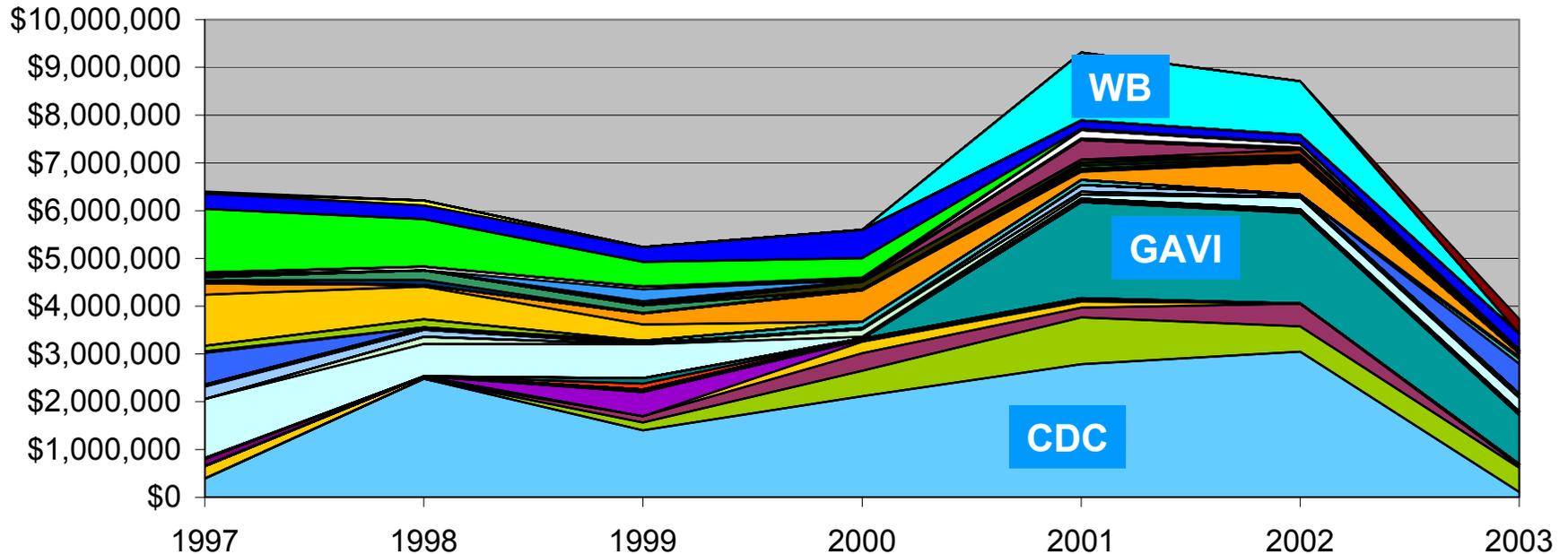
ARMENIA, AZERBAIJAN, GEORGIA, KYRGYZSTAN, MOLDOVA, TAJIKISTAN, UKRAINE, UZBEKISTAN

# Procurement through UNICEF for the Lower Middle Income Countries (LMIC) in the CEE/CIS region In Doses



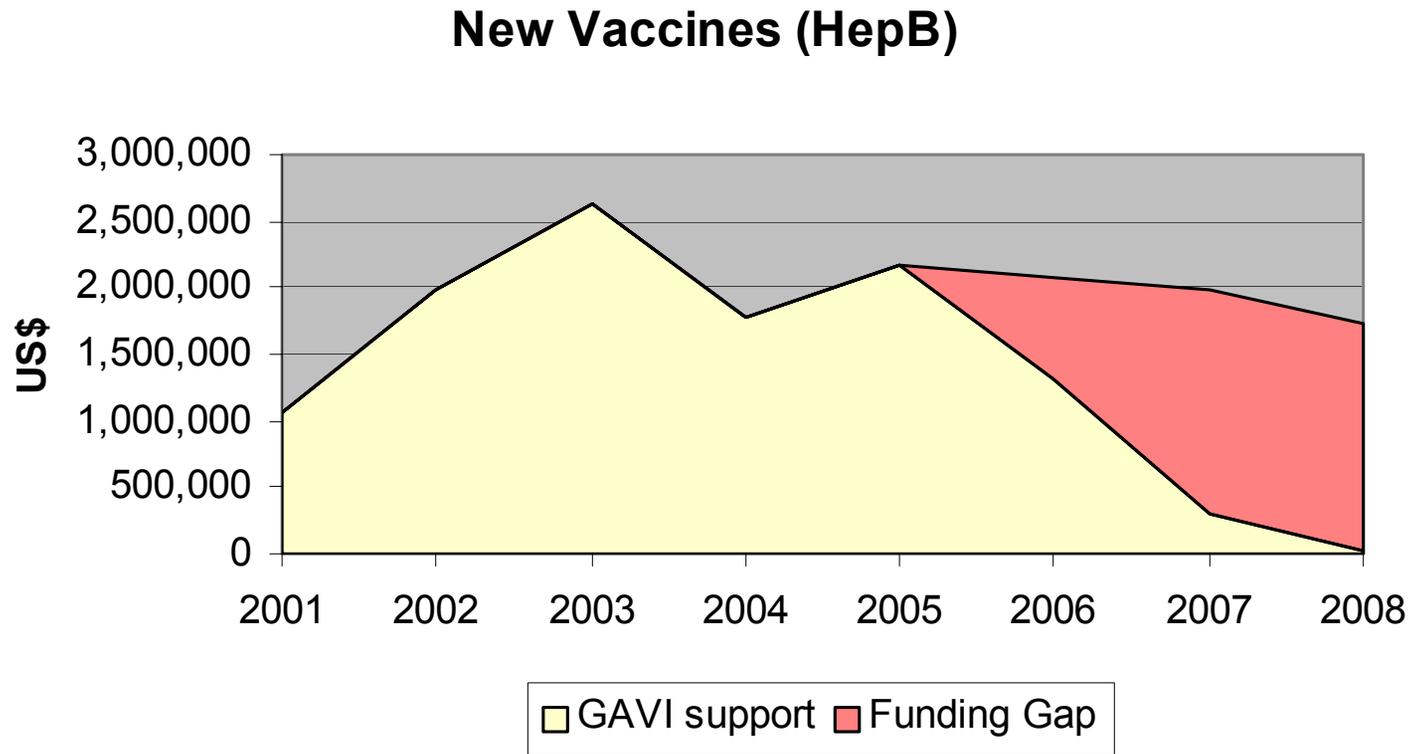
**LMIC (as per WB Aug 2003 indicators):** ALBANIA, MACEDONIA, YUGOSLAVIA FR, BOSNIA-HERZEGOVINA, BELARUS, BULGARIA, KAZAKHSTAN, ROMANIA, RUSSIAN FEDERATION, TURKEY, TURKMENISTAN

# Funding Sources within the Region



US Center for Disease Control & Prevention	JICA	CIDA	USAID
ECHO	BPRM (Bureau for Population, Refugees and Migration)	SIDA	Consolidated Funds from NatComs
DIK - Merck	GAVI	GVT Albania	GVT Armenia
GVT Canada	GVT Denmark	GVT Finland	GVT Ireland
GVT Italy	GVT Japan	GVT Kazakhstan	GVT Kyrgyzstan
GVT Netherlands	GVT Norway	GVT Sweden	GVT Switzerland
GVT Turkey	GVT Turkmenistan	GVT UK	GVT USA
GVT Uzbekistan	National Committee AUSTRIA	National Committee BELGIUM	National Committee CANADA
National Committee FRANCE	National Committee GERMANY	National Committee ITALY	National Committee JAPAN
National Committee LUXEMBOURG	National Committee NETHERLANDS	National Committee PORTUGAL	National Committee SPAIN
National Committee UK	National Committee USA	PATH	Rotary International
UNICEF RR	Unknown	UNOCHA	World Bank
World Health Organization			

# GAVI funded vaccines in the region (value)

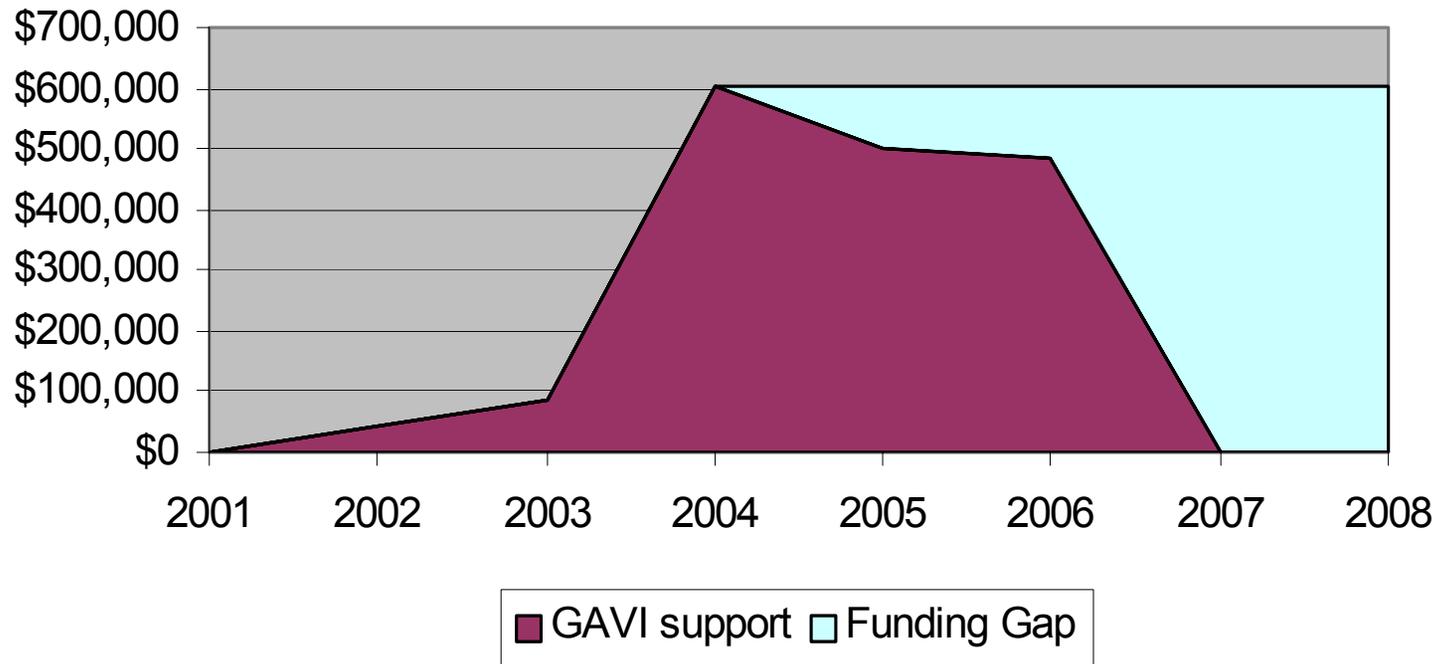


Approx USD value of vaccine support (incl. syringes and safety boxes for these vaccines)

# GAVI funded injection safety in the region – Value

(AD syringes, safety boxes and reconstitution syringes)

## Injection Safety



# Procurement Options

## Options:

- Self-procurement
- Pooled procurement (PAHO model)
- UNICEF Procurement Services may be an option for some countries
- (Own production)

Each procurement channel has pros and cons and the right solution depends on the characteristics and possibilities in each country

The overall goal of for each country should strengthen Vaccine Security in the country: The Sustainable, Uninterrupted supply of Affordable Quality Vaccines

Independent of the procurement method the success still depends on the elements of Vaccine Security: good forecasting, adequate and timely funding, sound and timely contracting.

# Procurement options

Factors to consider when reviewing potential procurement channels:

- Procurement capacity
- Procurement legislation
- Funding availability
- Budget cycles
- Size of procurement (country)
- NRA capacity to ensure vaccine quality and set standards
- Particular requirements (presentation, language, vaccine types)

UNICEF procures primarily on behalf of the poorest countries, and believe in tiered pricing.

UNICEF will not take over procurement for cost saving reasons alone, but may assist with Vaccine Security Missions to help identify the ways to strengthen a country's Vaccine Security.

# Procurement Services

- Requires an MOU to be signed with the government outlining the nature of the agreement
- Requires UNICEF presence in the country
- Requires transfer of funding up front (no LCs)
- UNICEF charges a handling fee for the service (6%)
- UNICEF procures WHO pre-qualified vaccine and appropriate shipment.
- Follow up in case of vaccine quality issues, including AEFIs
- Gives access to UNICEF long term agreements for vaccines and decreases risk of stock outs due to delivery delays.
- Requires diligent forecasting
- Country will be monitored and followed up on their procurement plan.

# Vaccine Security missions: SD and CO review and help countries with their Funding, Forecasting and Procurement of vaccines and devices

## Funding:

- accurate budgeting based on forecast
- timely release of funds
- consumption of budget

## Procurement

- effective, public procurement
- new market conditions
- Arrival/Inspections (VAR)

## Forecasting:

- accurate forecast
- methodology: targets vs. utilization
- central, provincial, district levels

## Cold Chain

- proper storage conditions at national, provincial, district levels

## Distribution

- arrival/inspections
- stock management
- central, provincial, district

# Vaccine Security Missions

**Countries in 2003:** Pakistan, Bangladesh, Nigeria, Iran, Philippines, Turkey, (Tunisia)

**Objective:** On invitation from the country we assess the forecasting, planning, budgeting, funding and procurement in light of the current Vaccine market.

## **Mission goals:**

- Inform counter-parts of the Current Vaccine Market and Vaccine Security, including requirements for forward planning and funding
- Review current processes, including procurement options and budgeting, depending on the country profile.
- Review forecast for current and next years and start to identify areas that need action

## **Common issues:**

- Stock outs due to interrupted supply
- The need to consume budget will conflict with planned consumption
- Price increases draws criticism from other gov't partners and halts procurement process
- Legislation counters effective procurement (no prepayment, gov't controlled pricing, laws on tender processes etc.)
- Limited/sporadic communication between MOH, MOF, suppliers and programme makes it difficult to anticipate shortages/problems
- Limited capacity to perform rigorous procurement and to keep in touch with the market.

thank you

**For every child**  
**Health, Education, Equality, Protection**  
**ADVANCE HUMANITY**

